

**Meeting:** Cabinet  
Council

**Date:** 15 October 2019  
24 October 2019

**Wards Affected:** All wards in Torbay

**Report Title:** Port Masterplan (Addendum)

**Is the decision a key decision?** Yes

**When does the decision need to be implemented?** asap

**Cabinet Member Contact Details:** Councillor Mike Morey, Cabinet Member  
Infrastructure, Environment and Culture

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## 1. Proposal and Introduction

1.1 This report presents the Port Masterplan (Addendum) which has been developed following extensive public consultation and sets out a practical and realistic strategy for Tor Bay Harbour from 2019-2024.

## 2. Reason for Proposal and associated financial commitments

2.1 The Port Masterplan (Addendum) is a policy framework document which requires it to have been considered by both Harbour Committee and Cabinet, before ultimately being approved by Full Council. This report seeks Cabinet's recommendation as part of that process to Full Council.

2.2 The proposals contained in this report does not commit the Council financially over and above the requirement to set a balanced Harbour Authority revenue budget annually (this is delegated to the Harbour Committee). It does however inter alia seek:

- grant funding from external agencies (e.g. Environment Agency and Central Government) to improve environmental protection of all three enclosed harbours e.g. further rock armouring of Victoria breakwater, Paignton's North and East Quay and Torquay's Haldon pier;
- grant funding for a northern arm floating breakwater to enhance the environmental protection of Brixham harbour, further land reclamation between the Fish Quay and Oxen Cove to provide additional landing berths; and,

- a limited dredging campaign to accommodate deeper-draught fishing vessels to be paid for from harbour revenue reserves (circa £70,000).
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### **3. Recommendation(s) / Proposed Decision**

- 3.1 That the Cabinet recommends to the Council that the Port Masterplan (Addendum) set out at Appendix 1 to the submitted report be approved.

#### **Appendices**

Appendix 1: Port Masterplan (Addendum)

#### **Background Documents**

Tor Bay Harbour Port Masterplan published 2013

## Section 1: Background Information

<b>1.</b>	<b>What is the proposal / issue?</b>  Tor Bay Harbour published its Port Masterplan in 2013 which for the first time set out a practical and long-term strategy for the future of Tor Bay Harbour for 20-25 years. It was designed as a 'living document' which was to be the subject of periodic updates to remain aligned with the evolving needs and wishes of harbour users, reinforce and build on achieved successes and to identify and react to new challenges and opportunities.  Given that over 5 years have now passed, and following a number of public consultation events that took place throughout 2018, it was decided that the overall Port Masterplan had stood the test of time and required only an addendum to provide, in greater detail, the plans and intentions for the next 5 years between 2019-2024.
<b>2.</b>	<b>What is the current situation?</b>  The Port Masterplan (Addendum) has been developed through extensive public consultation and Harbour Committee input, but requires Full Council adoption to become a policy framework document.
<b>3.</b>	<b>What options have been considered?</b>  To continue with the original Port Masterplan and accept that it would become more out dated with time.  To undertake a comprehensive review of the Port Masterplan and publish at approximately quinquennial intervals an Addendum to update the Masterplan, which would remain as a 'capstone' document.
<b>4.</b>	<b>What is the relationship with the priorities within the Partnership Memorandum and the Council's Principles?</b>  The Port Masterplan (Addendum) ensures that the Harbour Authority's strategic plans and activities remain aligned with the needs of harbour users and has been designed to dovetail into a number of other frameworks including: <ul style="list-style-type: none"><li>- The National Policy Statement for Ports</li><li>- South Inshore and South Offshore Marine Plan</li><li>- The Coastal Concordat</li><li>- The Torbay Local Plan</li><li>- Various Neighbourhood Plans</li><li>-</li></ul> and deliver against the Council priorities of:

	<ul style="list-style-type: none"> <li>- Thriving people and communities: <ul style="list-style-type: none"> <li>o the Addendum recognises the cultural and historical context of Tor Bay and its enclosed harbours including its heritage fleet and world-famous vistas as well as its Geo-Park status</li> <li>o It enables commercial growth through expansion of fishing industry infrastructure ashore and afloat</li> <li>o It delivers a better stakeholder experience</li> <li>o It improves the visibility and access to the water</li> <li>o It reinforces the Bay as a safe, vibrant and attractive destination</li> </ul> </li>   <li>- A climate fit for the future: <ul style="list-style-type: none"> <li>o The Addendum explicitly seeks better environmental protection to take account of climate change and seeks to make marine activities more sustainable</li> </ul> </li>   <li>- A Council fit for the future: <ul style="list-style-type: none"> <li>o It seeks greater efficiencies in staff and, through facilitating commercial growth, increases revenue returns to the Council</li> </ul> </li> </ul>
<p><b>5.</b></p>	<p><b>How does this proposal/issue contribute towards the Council’s responsibilities as corporate parents?</b></p> <p>Not applicable</p>
<p><b>6.</b></p>	<p><b>How does this proposal/issue tackle poverty, deprivation and vulnerability?</b></p> <p>The Addendum seeks to tackle poverty, deprivation and vulnerability through the facilitation of commercial growth and year-round skilled job opportunities throughout Torbay. It seeks to introduce presently lacking services through encouraging third parties to deliver them within the enclosed harbours e.g. better marine engineering facilities, greater access to the water.</p>
<p><b>7.</b></p>	<p><b>How does the proposal/issue impact on people with learning disabilities?</b></p> <p>There are no specific proposals that impact positively or negatively on people with learning disabilities.</p>
<p><b>8.</b></p>	<p><b>Who will be affected by this proposal and who do you need to consult with? How will the Council engage with the community? How can the Council empower the community?</b></p> <p>Comprehensive public and stakeholder consultation events were run in each of the 3 enclosed harbours in 2018 in which attendees were invited to ‘design’ a future vision of Tor Bay Harbour. Many of these proposals have been incorporated into this Addendum which reflects users’ evolving needs and wishes.</p>

## Section 2: Implications and Impact Assessment

9.	<p><b>What are the financial and legal implications?</b></p> <p>There are no financial implications over and above the annual setting of a Harbour Authority revenue budget. All plans requiring capital expenditure would be subject to a separate and stand-alone business case.</p> <p>There are no legal implications of this report.</p>
10.	<p><b>What are the risks</b></p> <p>There is a risk that if the climate adaptation measures contained within the Addendum are not enacted then Tor Bay harbour will more frequently and more powerfully experience significant adverse environmental changes e.g. more frequent and more powerful storms, flooding, sea-level rises.</p> <p>There is a risk that if the commercial growth measures contained within this report are not enacted then Tor Bay will not keep pace with future stakeholder needs.</p>
11.	<p><b>Public Services Value (Social Value) Act 2012</b></p> <p>The Addendum seeks the delivery of several work-streams each of which will require its own procurement processes within existing Government and Council regulatory guidelines. These will be the subject of separate and stand-alone procurement processes.</p>
12.	<p><b>What evidence / data / research have you gathered in relation to this proposal?</b></p> <p>A number of public and stakeholder consultation events were held throughout 2018 to develop this Addendum. Many of the ideas and suggestions proposed have been incorporated into this document.</p>
13.	<p><b>What are key findings from the consultation you have carried out?</b></p> <p>While the Port Masterplan (2013) has broadly stood the test of time it has diverged in parts from the evolving needs of 2019 and beyond. The Addendum provides an update to the over-arching capstone document to rectify this.</p>
14.	<p><b>Amendments to Proposal / Mitigating Actions</b></p> <p>None</p>



## Equality Impacts

15.	Identify the potential positive and negative impacts on specific groups			
		Positive Impact	Negative Impact & Mitigating Actions	Neutral Impact
	Older or younger people	Greater employment opportunities Better access to the water		
	People with caring Responsibilities			No impact
	People with a disability			No impact
	Women or men	Greater employment opportunities Better access to the water		
	People who are black or from a minority ethnic background (BME) <i>(Please note Gypsies / Roma are within this community)</i>			No impact
	Religion or belief (including lack of belief)			No impact
	People who are lesbian, gay or bisexual			No impact
	People who are transgendered			No impact
	People who are in a marriage or civil partnership			No impact
	Women who are pregnant / on maternity leave			No impact

	Socio-economic impacts (Including impact on child poverty issues and deprivation)	Greater well-being and greater employment opportunities	
	Public Health impacts (How will your proposal impact on the general health of the population of Torbay)	Better access to the water and marine activities	
<b>16.</b>	<b>Cumulative Impacts – Council wide</b> (proposed changes elsewhere which might worsen the impacts identified above)	No	
<b>17.</b>	<b>Cumulative Impacts – Other public services</b> (proposed changes elsewhere which might worsen the impacts identified above)	No	